

DEPARTMENT OF SOCIAL SERVICES

744 P Street, Sacramento, CA 95814



June 21, 1990

ALL COUNTY INFORMATION NOTICE NO. I-45-90

TO: ALL COUNTY WELFARE DIRECTORS

SUBJECT: TITLE XX BLOCK GRANT POST-EXPENDITURE REPORT

The purpose of this notice is to provide a copy of California's Title XX Block Grant Post-Expenditure Report for the period July 1, 1988 through June 30, 1989 as required by 42 U.S.C. 1397e. This report is to be provided, upon request, to any interested public agency that may wish to provide its comments to the Congress.

If you have any questions, please call Ms. Chris Greb at (916) 322-0197.

Sincerely,

A handwritten signature in cursive script, reading "Loren D. Suter", is written over the typed name.

LOREN D. SUTER
Deputy Director
Adult and Family Services

Enclosure

cc: CWDA

I. INTRODUCTION

This report is California's Title XX Post Expenditure Report for the period July 1, 1988 through June 30, 1989. It has been developed to comply with the federal requirements of 42 USC 1397e.

II. SOCIAL SERVICES PROGRAMS

In 1988-89, California provided the following social services programs:

<u>MANDATED</u>	Information and Referral
	Emergency Response
	Family Maintenance, Protective Services for Children
	Protective Services for Adults
	Family Reunification
	Permanent Placement
	Out-of-Home Care Services for Adults
	In-Home Supportive Services
<u>OPTIONAL</u>	Special Care for Children in Their Own Homes
	Home Management and Other Functional Educational Services
	Employment/Education/Training
	Services for Children with Special Problems
	Services to Alleviate or Prevent Family Problems
	Sustenance
	Housing Referral Services
	Legal Referral Service
	Diagnostic Treatment Services for Children
	Special Services for the Blind
	Special Services for Adults
	Services for Disabled Individuals
	Services for County Jail Inmates

III. USE OF THE TITLE XX BLOCK GRANT

The State used the Title XX Social Services Block Grant Funds to assist in funding benefits under the State-mandated In-Home Supportive Services (IHSS) program during the State Fiscal Year (SFY) beginning July 1, 1988 and ending June 30, 1989. The Block Grant was not used to fund any of the other social services. By using Title XX funding only in the IHSS Program, the State and Counties are able to avoid unnecessary duplicate accounting and other administrative complexities. It is important to note that this funding alignment is a continuation from prior years and does not represent a change in any of the services or service levels. The other 20 services programs will continue to be funded by the State General Fund and other, non-Title XX Federal funding sources currently used for the social services system.

IV. THE IN-HOME SUPPORTIVE SERVICES PROGRAM

The following section describes the IHSS Program, the types of activities supported and the categories and characteristics of the individuals served.

A. The IHSS Program

As expressed in the California Welfare and Institutions Code (W&IC) Section 12300, the IHSS Program provided supportive services to aged, blind, or disabled persons who were unable to perform the services themselves and who could not

remain safely in their homes or abodes of their own choosing unless such services were provided. Limits on the IHSS Program are those contained in the W&IC and imposed by the annual Budget Act.

W&IC Section 12300 describes supportive services to include, to the extent funds allow, "domestic services and services related to domestic services, heavy cleaning, nonmedical personal services, accompaniment by a provider when needed during necessary travel to health related appointments or to alternative resource sites and other essential transportation as determined by the director, yard hazard abatement, protective supervision, teaching and demonstration directed at reducing the need for other supportive services, and paramedical services which make it possible for the recipient to establish and maintain an independent living arrangement".

The IHSS Program addresses two of the five Federal goals under Title XX:

Goal 3. Preventing or remedying neglect, abuse, or exploitation of children and adults unable to protect their own interests; or preserving, rehabilitating, or reuniting families.

Goal 4. Preventing or reducing inappropriate institutional care by providing for community-based care, home-based care, or other forms of less intensive care.

B. IHSS Delivery Modes

Service was provided to the recipient at the local level through three possible delivery modes: individual provider; contracted provider; and County employed provider. Approximately 88.7 percent of the recipients were served by individual providers who were hired directly by a recipient. Approximately 10.7 percent of the recipients were served by profit or nonprofit home care agencies under contract with the Counties. Approximately 0.6 percent of IHSS recipients were served by County employed staff.

All funds identified for IHSS (including the Block Grant) were used solely for providing services through the three delivery modes described above. State and County administrative costs are not included in this item.

C. Recipient Characteristics

For State FY 1988/89, the IHSS Program was budgeted for 572.1 million, serving an estimated 154,400 recipients monthly. Based on the Recipient Summary Characteristics Report, it is estimated that 59.0 percent of all IHSS recipients were aged, 3.8 percent were blind, and 37.2 percent were disabled. Also, 2.0 percent of the recipients were children (age 18 or under) and 98.0 percent were adults (age 19 or over). Of the total IHSS caseload, 90.1 percent were eligible as recipients of Supplemental Security Income/State Supplemental Program (SSI/SSP) benefits (status eligible), 9.9 percent were eligible due to low income (income eligible) and 51.9 percent of the income eligible recipients paid a share-of-cost for IHSS. Approximately 19.4 percent of all recipients fit the classification of severely impaired while 80.6 percent were considered non-severely impaired. Severely impaired recipients were defined as those people needing assistance of at least 20 hours per week to carry out any or all of the following functions of daily living, including routine bodily functions, such as bowel and bladder care and respiration assistance; dressing, oral hygiene and grooming; preparation and consumption of food and meal cleanup for individuals who required assistance with the preparation and consumption of food; moving in

and out of bed. Other assistance in transferring, turning in bed, and other repositioning; bathing, routine bed baths, and washing; ambulation and care and assistance with prostheses; rubbing of skin to promote circulation; paramedical services; any other function of daily living as determined by the Director (W&IC 12304e). The classification as severely impaired or non-severely impaired becomes important in the IHSS Program since severely impaired recipients are authorized a significantly higher benefit level than are non-severely impaired recipients. For FY 1988/89, the severely impaired monthly maximum was 283 hours while the non-severely impaired monthly maximum was 195 hours.

D. IHSS Program Eligibility

In-Home Supportive Services were made available to aged, blind, or disabled individuals who required such services and who:

- a. Received SSI/SSP benefits; or
- b. Met all SSI/SSP eligibility criteria; including income, but did not receive SSI/SSP benefits; or
- c. Met all SSI/SSP criteria except for income in excess of SSI/SSP eligibility standards

For those individuals who had income in excess of SSI/SSP eligibility standards, this excess income, called net nonexempt income, was applied to the cost of IHSS.

E. IHSS Program Components or Contents

The following is a listing of the services that make up the IHSS Program. The authorized services are contained within Section 30-757 of the State Department of Social Services Manual of Policies and Procedures (MPP).

1. Domestic Services
2. Heavy Cleaning
3. Meal Preparation
4. Meal Cleanup for individuals who require assistance with the preparation and consumption of food.
5. Restaurant Meal Allowance
6. Routine Laundry
7. Reasonable Shopping
8. Nonmedical Personal Services
9. Transportation Assistance
10. Yard Hazard Abatement
11. Protective Supervision
12. Paramedical Services
13. Teaching and Demonstration

V. SOCIAL SERVICES PROGR EXPENDITURES

The following illustrates Title XX funding for SFY 1988-89, and reflects monies spent on each of the mandated services, IHSS administration and optional programs.

	<u>TOTAL COST</u>	<u>TITLE XX FUNDS</u>
Information and Referral	\$ 9,229,071	
Emergency Response	\$138,398,836	
Family Maintenance	\$ 69,881,832	
Protective Services for Adults	\$ 21,761,449	
Family Reunification	\$ 95,399,693	
Permanent Placement	\$ 60,296,263	
Out-of-Home care for Adults	\$ 1,356,281	
Optional Services	\$ 2,481,926	
In-Home Supportive Services	\$626,445,109	\$299,527,992
Cost of Services	(\$559,642,866)	(\$299,527,992)
Administration	(\$ 66,802,243)	(0)